

ORANGE COUNTY, TEXAS

ANNUAL FINANCIAL REPORT

**FOR THE YEAR ENDED
SEPTEMBER 30, 2007**

ORANGE COUNTY, TEXAS

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FINANCIAL SECTION

INDEPENDENT AUDITORS' REPORT

To the Honorable County Judge
and County Commissioners
Orange County, Texas

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Orange County, Texas, as of and for the year ended September 30, 2007, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Orange County, Texas' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Orange County, Texas, as of September 30, 2007, and the respective changes in financial position and cash flows, where applicable, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 27, 2008, on our consideration of Orange County, Texas' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis on pages 3 through 8 is not a required part of the basic financial statements, but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Orange County, Texas' basic financial statements. The combining and individual nonmajor financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U. S. Office of Management and Budget Circular A-133, *"Audits of States, Local Governments and Nonprofit Organizations,"* and is not a required part of the basic financial statements of the County. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Patillo, Brown & Hill, L.L.P.

June 27, 2008

**MANAGEMENT'S
DISCUSSION AND ANALYSIS**

ORANGE COUNTY, TEXAS

MANAGEMENT'S DISCUSSION AND ANALYSIS

The *Management's Discussion and Analysis* of the County of Orange's Comprehensive Annual Financial Report (CAFR) presents a discussion and analysis of the County's financial performance during the fiscal year that ended September 30, 2007. It should be read in conjunction with the transmittal letter located at the front of this CAFR, and the County's financial statements, which follow this part of the CAFR.

FINANCIAL HIGHLIGHTS

- The assets of Orange County exceeded its liabilities as of September 30, 2007, by \$49,982,074 (net assets). Of this amount, \$13,988,989 (unrestricted net asset) may be used to meet the County's ongoing obligations to citizens and creditors in accordance with the County's fund designation and fiscal policies.
- The County's total net assets increased by \$18,928,505, of which \$18,342,313 was related to the addition of the County's infrastructure.
- As of the close of the current fiscal year, Orange County's governmental funds reported combined ending fund balances of \$16,128,978. Of this amount, \$12,049,833 is unreserved fund balance available for use within the County's fund designation.
- As of September 30, 2007, unreserved, undesignated fund balance for the General Fund was \$11,190,612 or 35.1% of the total General Fund budgeted expenditures and other financing uses.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements – The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of Orange County's assets and liabilities with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of Orange County is improving or deteriorating.

The *Statement of Activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused compensated absences).

Fund financial statements – A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All funds of the County are categorized as governmental funds or fiduciary funds.

Governmental Funds – *Governmental funds* are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *current sources and uses of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government’s near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government’s near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds and governmental activities*.

Orange County maintains five individual governmental funds. Information is presented separately in the governmental fund statement of revenues, expenditures, and changes in fund balances for General Fund and Road and Bridge Fund both of which are considered to be major funds. Data from the other three governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of *combining statements* elsewhere in this report.

Orange County adopts an annual appropriated budget for its General Fund and 4 other funds. Budgetary comparison statements have been provided for the General Fund and Road and Bridge Fund to demonstrate compliance with these budgets.

The basic governmental fund financial statements can be found on pages 11 – 12 of this report.

Fiduciary Funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support Orange County’s own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on page 19 of this report.

Notes to the Financial Statements – The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 20 – 37 of this report.

Other Information – In addition to the basic financial statements and accompanying notes, this report also presents combining fund statements and schedules that further support the information in the financial statements. The combining fund statements and schedules for nonmajor funds are presented following the notes to the financial statements beginning on page 38 of this report.

GOVERNMENTAL-WIDE FINANCIAL ANALYSIS

Governmental Activities:

As noted earlier, net assets may serve over time as a useful indicator of government's financial position. In the case of Orange County, assets exceeded liabilities by \$49,982,074 as of September 30, 2007.

A portion of the County's assets, \$31,913,940, reflects its investments in capital assets (e.g., land, buildings, equipment, and construction in progress), less any outstanding debt used to acquire those assets. The County uses these capital assets to provide service to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

ORANGE COUNTY'S NET ASSETS

	Governmental Activities	
	2007	2006
Current and other assets	\$ 24,792,009	\$ 21,711,858
Capital assets	33,535,143	15,343,012
Total assets	58,327,152	37,054,870
Noncurrent liabilities	3,721,860	3,481,341
Other liabilities	4,623,218	2,519,960
Total liabilities	8,345,078	6,001,301
Net assets:		
Invested in capital assets, net of related debt	31,913,940	17,335,060
Restricted	4,079,145	6,409,374
Unrestricted	13,988,989	7,309,135
Total net assets	\$ 49,982,074	\$ 31,053,569

An additional portion of the County's net assets \$4,079,145, represents resources that are subject to external restriction on how they may be used. The remaining balance \$13,988,989, of unrestricted net assets may be used to meet the County's ongoing obligation to citizens and creditors in accordance with the County's fund designation and fiscal policies. The overall financial condition of the County improved by \$416,931 this year.

As of September 30, 2007, the County has positive balances in both categories of net assets, for the County as a whole, and for its governmental funds.

Analysis of the County's Operations – The following table provides a summary of the County's operations for the year ended September 30, 2007.

ORANGE COUNTY'S CHANGES IN NET ASSETS

	Governmental Activities	
	2007	2006
REVENUES		
Program revenues:		
Charges for services	\$ 11,317,085	\$ 10,810,181
Operating grants and contributions	3,182,410	4,234,094
Capital grants and contributions	78,025	-
General revenues:		
Property taxes	21,770,144	21,822,794
Other taxes	3,732,770	3,982,599
Investment earnings	1,347,747	1,068,885
Other	731,396	2,966,841
Total revenues	<u>42,159,577</u>	<u>44,885,394</u>
EXPENSES		
General government	16,500,525	16,499,727
Legal	6,358,211	6,216,992
Public works	5,365,476	4,405,877
Social services	2,989,678	3,525,811
Public safety	10,433,472	9,720,081
Interest on long-term debt	95,284	111,234
Total expenses	<u>41,742,646</u>	<u>40,479,722</u>
CHANGE IN NET ASSETS	416,931	4,405,672
NET ASSETS, BEGINNING	31,053,569	28,649,019
PRIOR PERIOD ADJUSTMENT	<u>18,511,574</u>	<u>(2,001,122)</u>
NET ASSETS, ENDING	<u>\$ 49,982,074</u>	<u>\$ 31,053,569</u>

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

Governmental funds – The focus of the Orange County's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the County's financing requirements. In particular, *unreserved fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the Orange County's governmental funds reported combined ending fund balances of \$16,128,978. Approximately 75% of this total amount (\$12,049,833) constitutes unreserved fund balance. The remaining \$4,079,145 of the fund balance is reserved to indicate that it is not available for new spending because it has already been committed to pay for other items. The actual increase to fund balance for the General Fund was \$1,666,790 for fiscal year 2007.

In the General Fund, the variance in actual revenue received compared to the budgeted amount was (\$3,914,777). Sales taxes collected were \$168,567 more than budget.

GENERAL FUND BUDGETARY HIGHLIGHTS

Differences between the original budget, final amended budget and actual revenues and expenditures are briefly summarized below:

- Actual revenues were more than the budgeted revenues by \$3,914,777.
- Actual revenues exceeded actual expenditures by \$1,623,110.
- Actual expenditures were under the final budgeted amount by \$306,344.

CAPITAL ASSETS

Orange County's investment in capital assets for its governmental activities as of September 30, 2007, amounts to \$33,535,143 (net of accumulated depreciation). This investment in capital assets included land, building, equipment and improvements (other than buildings). Major capital asset events occurring during the current fiscal year included the following:

- Capitalized \$27,286,354 in infrastructure;
- Capitalized \$358,822 in Road and Bridge equipment;
- Capitalized \$457,467 in Sheriff's Department equipment; and
- Capitalized \$37,018 in Emergency Management.

	Governmental Activities	
	2007	2006
Land	\$ 1,438,146	\$ 1,438,146
Buildings	16,624,216	16,561,294
Equipment	9,809,750	9,819,607
Infrastructure	27,286,354	-
Less: accumulated depreciation	(21,623,323)	(12,476,035)
Total	\$ 33,535,143	\$ 15,343,012

Additional information on the County's capital assets can be found in Note 4 on page 31 of this report.

DEBT ADMINISTRATION

At the end of the current fiscal year, Orange County had total bonded debt outstanding of \$1,920,000. The full amount is backed by the full faith and credit of the County.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

- Estimated revenue for fiscal year 2008 is \$28,828,116 for General Fund, and estimated expenditures are \$29,699,534. There will be a decrease in the tax rate to \$.54261.

All of these factors were considered in preparing Orange County's budget for the 2008 fiscal year.

REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of Orange County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Auditor's office, 123 South Sixth Street, Orange, Texas 77630.

**BASIC
FINANCIAL STATEMENTS**

ORANGE COUNTY, TEXAS

STATEMENT OF NET ASSETS

SEPTEMBER 30, 2007

	<u>Primary Government Governmental Activities</u>
ASSETS	
Cash and cash equivalents	\$ 2,404,892
Investments	19,231,896
Receivables (net of allowances for uncollectibles)	
Property taxes	1,799,391
Sales tax receivable	625,965
Adjudicated fines	393,209
Other receivable	40,502
Due from other governments	296,154
Capital assets (net of accumulated depreciation)	
Land	1,438,146
Buildings and improvements	10,410,471
Machinery and equipment	3,344,213
Infrastructure	<u>18,342,313</u>
Total assets	<u>58,327,152</u>
LIABILITIES	
Accounts payable	1,436,254
Due to other governments	906,191
Due to beneficiaries	1,049,549
Unearned revenue	683,500
Accrued salaries and payroll liabilities	536,893
Accrued interest	10,831
Noncurrent liabilities:	
Due within one year	825,465
Due in more than one year	<u>2,896,395</u>
Total liabilities	<u>8,345,078</u>
NET ASSETS	
Invested in capital assets, net of related debt	31,913,940
Restricted	4,079,145
Unrestricted	<u>13,988,989</u>
Total net assets	<u>\$ 49,982,074</u>

The notes to the financial statements are an integral part of this statement.

ORANGE COUNTY, TEXAS

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED SEPTEMBER 30, 2007

Functions/Programs	Expenses	Program Revenues			Primary Government Governmental Activities
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Primary Government:					
Governmental activities:					
General government	\$ 16,500,525	\$ 6,311,165	\$ 2,508,185	\$ -	\$(7,681,175)
Legal	6,358,211	4,034,627	320,063	-	(2,003,521)
Public works	5,365,476	127,110	249,234	-	(4,989,132)
Social services	2,989,678	21,072	104,928	78,025	(2,785,653)
Public safety	10,433,472	823,111	-	-	(9,610,361)
Interest on long-term debt	95,284	-	-	-	(95,284)
Total governmental activities	<u>41,742,646</u>	<u>11,317,085</u>	<u>3,182,410</u>	<u>78,025</u>	<u>(27,165,126)</u>
General revenues					
Taxes:					
					21,319,215
					450,929
					3,732,770
					1,347,747
					<u>731,396</u>
					<u>27,582,057</u>
					416,931
					31,053,569
					<u>18,511,574</u>
					<u>\$ 49,982,074</u>

The notes to the financial statements are an integral part of this statement.

ORANGE COUNTY, TEXAS

BALANCE SHEET

GOVERNMENTAL FUNDS

SEPTEMBER 30, 2007

	General	Road and Bridge	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS				
Cash and cash equivalents	\$ 175,043	\$ 42,561	\$ -	\$ 217,604
Investments	19,017,609	-	214,287	19,231,896
Sales tax receivable	625,965	-	-	625,965
Taxes receivable, net	1,673,711	46,342	79,338	1,799,391
Adjudicated fines receivable	393,209	-	-	393,209
Other receivables	40,502	-	-	40,502
Due from other funds	113,686	1,223,352	50,660	1,387,698
Receivable from other governments	203,282	14,847	78,025	296,154
Total assets	<u>22,243,007</u>	<u>1,327,102</u>	<u>422,310</u>	<u>23,992,419</u>
LIABILITIES AND FUND BALANCES				
Liabilities:				
Accounts payable	820,344	363,785	14,824	1,198,953
Payable to other governments	906,191	-	-	906,191
Due to other funds	1,248,355	-	139,343	1,387,698
Due to beneficiaries	1,049,549	-	-	1,049,549
Deferred revenue	2,578,805	133,727	71,625	2,784,157
Other accrued expenses	536,893	-	-	536,893
Total liabilities	<u>7,140,137</u>	<u>497,512</u>	<u>225,792</u>	<u>7,863,441</u>
Fund balances:				
Reserved	3,912,258	-	166,887	4,079,145
Unreserved	11,190,612	829,590	-	12,020,202
Unreserved, reported in non-major:				
Special revenue funds	-	-	41,549	41,549
Capital projects funds	-	-	(11,918)	(11,918)
Total fund balances	<u>15,102,870</u>	<u>829,590</u>	<u>196,518</u>	<u>16,128,978</u>
Total liabilities and fund balances	<u>\$ 22,243,007</u>	<u>\$ 1,327,102</u>	<u>\$ 422,310</u>	

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	33,535,143
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.	2,100,657
An Internal Service Fund is used by management to charge the cost of certain capital assets to individual funds. The assets and liabilities of the Internal service Fund are included in the governmental activities in the statement of net assets.	1,949,987
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	(3,732,691)
Net assets of governmental activities	<u>\$ 49,982,074</u>

The notes to the financial statements are an integral part of this statement.

ORANGE COUNTY, TEXAS

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

GOVERNMENTAL FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2007

	<u>General</u>	<u>Road and Bridge</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
REVENUES				
Property taxes	\$ 19,358,280	\$ 1,404,251	\$ 1,005,132	\$ 21,767,663
Sales taxes	3,767,641	-	-	3,767,641
Other governmental support	3,087,673	-	78,025	3,165,698
Fees of office	4,682,806	2,055,781	-	6,738,587
Forfeitures	498,837	-	-	498,837
Interest	1,236,023	103,651	23,036	1,362,710
Other	520,812	82,245	144,688	747,745
Payments in lieu of taxes	14,756	-	-	14,756
Total revenues	<u>33,166,828</u>	<u>3,645,928</u>	<u>1,250,881</u>	<u>38,063,637</u>
EXPENDITURES				
Current:				
General government	11,638,915	-	143,778	11,782,693
Legal	6,058,714	-	-	6,058,714
Public works	556,097	3,585,000	-	4,141,097
Social services	2,277,204	-	606,089	2,883,293
Public safety	9,902,986	-	-	9,902,986
Pass-through	409,201	-	-	409,201
Debt service:				
Principal	-	-	350,000	350,000
Interest and other charges	-	-	95,284	95,284
Capital outlay	700,601	358,822	26,245	1,085,668
Total expenditures	<u>31,543,718</u>	<u>3,943,822</u>	<u>1,221,396</u>	<u>36,708,936</u>
EXCESS REVENUES OVER EXPENDITURES	<u>1,623,110</u>	<u>(297,894)</u>	<u>29,485</u>	<u>1,354,701</u>
OTHER FINANCING SOURCES (USES)				
Proceeds from sale of capital assets	43,680	-	-	43,680
Total other financing sources and uses	<u>43,680</u>	<u>-</u>	<u>-</u>	<u>43,680</u>
NET CHANGE IN FUND BALANCES	1,666,790	(297,894)	29,485	1,398,381
FUND BALANCES, BEGINNING	13,941,744	1,127,484	167,033	15,236,261
PRIOR PERIOD ADJUSTMENT	(505,664)	-	-	(505,664)
FUND BALANCES, AS RESTATED	<u>13,436,080</u>	<u>1,127,484</u>	<u>167,033</u>	<u>14,730,597</u>
FUND BALANCES, ENDING	<u>\$ 15,102,870</u>	<u>\$ 829,590</u>	<u>\$ 196,518</u>	<u>\$ 16,128,978</u>

The notes to the financial statements are an integral part of this statement.

ORANGE COUNTY, TEXAS

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**

FOR THE YEAR ENDED SEPTEMBER 30, 2007

Net change in fund balances - total governmental funds:	\$ 1,398,381
Amounts reported for Governmental Activities in the Statement of Activities are different because:	
Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets' estimated useful lives as depreciation expense for the period. This is the amount by which capital outlays, \$1,204,212, exceeded depreciation \$1,173,524 in the current period.	(825,107)
Governmental funds do not present revenues that are not available to pay current obligations. In contrast, such revenues are reported in the Statement of Activities when earned.	(105,109)
Governmental funds report bond proceeds as current financial resources. In contrast, the Statement of Activities treats such issuance of debt as a liability. Governmental funds report repayment of bond principal as an expenditure. In contrast, the Statement of Activities treats such repayments as a reduction in long-term liabilities. This is the amount by which proceeds exceeded repayments.	350,000
Some expenses reported in the statement of activities do not require the use of current financial resources and these are not reported as expenditures in governmental funds:	(237,211)
Internal service funds are used by management to charge the costs of certain activities, such as fleet maintenance and information technology, to individual funds. The net revenue (expense) of certain internal service funds is reported with governmental activities.	(164,023)
Change in net assets of governmental activities	\$ <u>416,931</u>

The notes to the financial statements are an integral part of this statement.

ORANGE COUNTY, TEXAS

STATEMENT OF NET ASSETS

PROPRIETARY FUNDS

SEPTEMBER 30, 2007

	<u>Internal Service</u>
ASSETS	
Current assets:	
Cash and cash equivalents	\$ <u>2,187,288</u>
Total current assets	<u>2,187,288</u>
Total assets	<u>2,187,288</u>
LIABILITIES	
Current liabilities:	
Accounts payable and accrued liabilities	<u>237,301</u>
Total current liabilities	<u>237,301</u>
Total liabilities	<u>237,301</u>
NET ASSETS	
Unrestricted	<u>1,949,987</u>
Total net assets	\$ <u>1,949,987</u>

The notes to the financial statements are an integral part of this statement.

ORANGE COUNTY, TEXAS
STATEMENT OF REVENUES, EXPENSES
CHANGES IN FUND NET ASSETS
PROPRIETARY FUNDS
FOR THE YEAR ENDED SEPTEMBER 30, 2007

	<u>Internal Service</u>
REVENUES	
Employer contributions	\$ 537,888
Employee contributions	<u>3,555,571</u>
Total operating revenues	<u>4,093,459</u>
OPERATING EXPENSES	
Claims	2,505,456
Other charges	<u>1,752,026</u>
Total operating expenses	<u>4,257,482</u>
OPERATING INCOME	(164,023)
CHANGE IN NET ASSETS	(164,023)
TOTAL NET ASSETS, BEGINNING	<u>2,114,010</u>
TOTAL NET ASSETS, ENDING	<u>\$ 1,949,987</u>

The notes to the financial statements are an integral part of this statement.

ORANGE COUNTY, TEXAS
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
YEAR ENDED SEPTEMBER 30, 2007

	Governmental Activities - Internal Service Fund
	<u> </u>
CASH FLOWS FROM OPERATING ACTIVITIES	
Cash received from customers	\$ 4,093,459
Cash paid to suppliers for goods and services	<u>(4,232,428)</u>
Net cash used by operating activities	<u>(138,969)</u>
 NET DECREASE IN CASH AND CASH EQUIVALENTS	 (138,969)
 CASH AND CASH EQUIVALENTS, BEGINNING	 <u>2,326,257</u>
 CASH AND CASH EQUIVALENTS, ENDING	 <u>\$ 2,187,288</u>
 Reconciliation of operating income to net cash provided by operating activities:	
Operating income	\$(164,023)
Adjustments to reconcile operating income to net cash provided by operating activities:	
Changes in assets and liabilities:	
Increase (decrease) in liabilities:	
Accounts payable	<u>25,054</u>
Net cash used by operations	<u>\$(138,969)</u>

The notes to the financial statements are an integral part of this statement.

ORANGE COUNTY, TEXAS

GENERAL FUND

**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCE - BUDGET AND ACTUAL**

FOR THE YEAR ENDED SEPTEMBER 30, 2007

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Property taxes	\$ 19,131,908	\$ 19,131,908	\$ 19,358,280	\$ 226,372
Sales taxes	3,599,074	3,599,074	3,767,641	168,567
Other governmental support	1,626,019	1,631,865	3,087,673	1,455,808
Payments in lieu of taxes	-	-	14,756	14,756
Fees of office	4,075,232	4,050,232	4,682,806	632,574
Interest	701,319	701,319	1,236,023	534,704
Other	137,553	137,553	520,812	383,259
Forfeiture	100	100	498,837	498,737
Total revenues	<u>29,271,205</u>	<u>29,252,051</u>	<u>33,166,828</u>	<u>3,914,777</u>
EXPENDITURES				
Current:				
General government	12,518,846	12,295,821	11,638,915	656,906
Legal	6,029,823	6,050,839	6,058,714	(7,875)
Public works	659,496	686,996	556,097	130,899
Social services	1,756,582	1,856,082	2,277,204	(421,122)
Public safety	9,679,841	9,752,888	9,902,986	(150,098)
Pass-through	-	-	409,201	(409,201)
Capital outlay	1,162,139	1,207,436	700,601	506,835
Total expenditures	<u>31,806,727</u>	<u>31,850,062</u>	<u>31,543,718</u>	<u>306,344</u>
Excess revenues over expenditures	<u>(2,535,522)</u>	<u>(2,598,011)</u>	<u>1,623,110</u>	<u>3,608,433</u>
OTHER FINANCING SOURCES (USES)				
Proceeds from sale of capital assets	-	-	43,680	43,680
Total other financing sources and uses	<u>-</u>	<u>-</u>	<u>43,680</u>	<u>43,680</u>
NET CHANGE IN FUND BALANCES	<u>(2,535,522)</u>	<u>(2,598,011)</u>	<u>1,666,790</u>	<u>3,652,113</u>
FUND BALANCES, BEGINNING	<u>13,941,744</u>	<u>13,941,744</u>	<u>13,941,744</u>	<u>-</u>
PRIOR PERIOD ADJUSTMENT	<u>-</u>	<u>-</u>	<u>(505,664)</u>	<u>(505,664)</u>
FUND BALANCES, AS RESTATED	<u>13,941,744</u>	<u>13,941,744</u>	<u>13,436,080</u>	<u>(505,664)</u>
FUND BALANCES, ENDING	<u>\$ 11,406,222</u>	<u>\$ 11,343,733</u>	<u>\$ 15,102,870</u>	<u>\$ 3,146,449</u>

The notes to the financial statements are an integral part of this statement.

ORANGE COUNTY, TEXAS

**STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL**

ROAD AND BRIDGE FUND

FOR THE YEAR ENDED SEPTEMBER 30, 2007

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget - Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Property taxes	\$ 1,388,803	\$ 1,388,803	\$ 1,404,251	\$ 15,448
Fees and fines	2,052,828	2,052,828	2,055,781	2,953
Interest	80,589	80,589	103,651	23,062
Other revenue	<u>50,000</u>	<u>50,000</u>	<u>82,245</u>	<u>32,245</u>
Total revenues	<u>3,572,220</u>	<u>3,572,220</u>	<u>3,645,928</u>	<u>73,708</u>
EXPENDITURES				
Current:				
Public works	3,844,867	3,822,867	3,585,000	237,867
Capital outlay	<u>360,000</u>	<u>363,966</u>	<u>358,822</u>	<u>5,144</u>
Total expenditures	<u>4,204,867</u>	<u>4,186,833</u>	<u>3,943,822</u>	<u>243,011</u>
NET CHANGE IN FUND BALANCE	(632,647)	(614,613)	(297,894)	316,719
FUND BALANCES, BEGINNING	<u>1,127,484</u>	<u>1,127,484</u>	<u>1,127,484</u>	<u>-</u>
FUND BALANCES, ENDING	\$ <u>494,837</u>	\$ <u>512,871</u>	\$ <u>829,590</u>	\$ <u>316,719</u>

The notes to the financial statements are an integral part of this statement.

ORANGE COUNTY, TEXAS
FIDUCIARY FUND TYPE
COMBINING STATEMENT OF FIDUCIARY NET ASSETS
SEPTEMBER 30, 2007

	<u>Agency Funds</u>
ASSETS	
Cash	\$ 2,417,450
Accounts receivable	<u>901</u>
Total assets	<u>\$ 2,418,351</u>
LIABILITIES	
Due to others	<u>\$ 2,418,351</u>
Total liabilities	<u>\$ 2,418,351</u>

The notes to the financial statements are an integral part of this statement.

ORANGE COUNTY, TEXAS
NOTES TO FINANCIAL STATEMENTS
FOR THE YEAR ENDED SEPTEMBER 30, 2007

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The County of Orange, Texas, was incorporated in 1852 and is an incorporated body of the State of Texas. The County is located in the southeasternmost area of the state, with its eastern border the state line between Texas and Louisiana and its southern boundary the Gulf of Mexico. The executive branch of the County operates as Commissioners' Court, with the County Judge as chief administrative officer.

The financial statements of Orange County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for established governmental accounting and financial reporting principles. The more significant of these accounting policies are described below with subsequent pronouncements referred.

A. Reporting Entity

The County is an independent political subdivision of the State of Texas governed by an elected four-member Commissioners' Court and County Judge and is considered a primary government. As required by generally accepted accounting principles, these financial statements have been prepared based on considerations regarding the potential for inclusion of other entities, organizations, or functions as part of the County's financial reporting entity. Based on these considerations, no other entities have been included in the County's reporting entity. Additionally, as the County is considered a primary government for financial reporting purposes, its activities are not considered a part of any other governmental or other type of reporting entity.

Consideration regarding the potential for inclusion of other entities, organizations, or functions in the County's financial reporting entity is based on criteria prescribed by generally accepted accounting principles. These same criteria are evaluated in considering whether the County is a part of any other governmental or other type of reporting entity. The overriding elements associated with prescribed criteria considered in determining that the County's financial reporting entity status is that of a primary government are that it has a separately elected governing body; it is legally separate; and it is financially independent of other state and local governments. Additional prescribed criteria under generally accepted accounting principles include considerations pertaining to organizations for which the primary government is financially accountable; and considerations pertaining to other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

(continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenue, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The County has no business-type activities or any component units.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenue. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenue* includes 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenue are reported instead as *general revenue*.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available when it is collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenue to be available if collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

(continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation
(Continued)

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenue of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County reports the following major governmental funds:

The General Fund is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Road and Bridge Funds are used to account for the operation, repair and maintenance of roads and bridges.

Additionally, the County reports the following fund types:

Special Revenue Funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

The Debt Service Fund is used to account for accumulation of resources for and the payment of long-term debt principal and interest.

Internal Service Funds are used to account for the self-insurance program that provides benefits to other departments or agencies of the County.

Agency Funds are used to account for assets that the County holds on behalf of others as their agent.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided, and 2) operating grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenue. Likewise, general revenue includes all taxes.

D. Assets, Liabilities and Net Assets or Equity

Cash and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

(continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Liabilities and Net Assets or Equity (Continued)

Investments for the government are reported at fair value. The State Treasurer's Investment Pool operates in accordance with appropriate state laws and regulations. The reported value of the pool is the same as the fair value of the pool shares.

Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds." (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." As of September 30, 2007, the County had no amounts considered "advances."

All trade and property tax receivables are shown net of an allowance for uncollectibles. Trade accounts receivable in excess of 180 days comprise the trade accounts receivable allowance for uncollectibles. The property tax receivable allowance is equal to 5 percent of outstanding property taxes at September 30, 2007.

The County's property taxes are levied annually in October on the basis of the Appraisal District's assessed values as of January 1 of that calendar year. Appraisal values are established by the Appraisal District at market value and assessed at 100% of appraised value less exemptions. The County's property taxes are billed and collected by the Tax Assessor/Collector. Such taxes are applicable to the fiscal year in which they are levied and become delinquent with an enforceable lien on property on February 1 of the subsequent calendar year.

Property taxes are prorated between operations, road and bridge, and debt service based on rates adopted for the year of the levy. For the current year, the County levied property taxes of \$0.56886 per \$100 of assessed valuation that were prorated between operations, road and bridge, mosquito control, and debt service in the amounts of \$0.50496, \$0.03715, \$0.01438 and \$0.01237, respectively. The resulting adjusted tax levies were approximately \$19, \$1.4, \$.5 and \$.5 million for operations, road and bridge, mosquito control, and debt service, respectively, based on a total adjusted taxable valuation of approximately \$3.59 billion for the 2006 tax year.

Inventories

The costs of governmental fund-type inventories are recorded as expenditures when purchased rather than when consumed.

(continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Liabilities and Net Assets or Equity (Continued)

Capital Assets

Capital assets, which include land, buildings and improvements, machinery and equipment, construction in progress, and infrastructure (e.g. roads, bridges, sidewalks and similar items) are reported in the governmental activities column in the government-wide financial statements. The County defines capital assets as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

GASB Statement 34 requires the County to report and depreciate new infrastructure assets effective with implementation, which occurred in fiscal year 2004. Infrastructure assets include roads, bridges, underground pipe (other than related to utilities), traffic signals, etc. These infrastructure assets are likely to be the largest asset class of the County. Neither their historical cost nor related depreciation has historically been reported in the financial statements. The retroactive reporting of infrastructure is subject to an extended implementation period and is first required for the fiscal year ending in 2007. The County has implemented the general provisions of GASB Statement No. 34 and the retroactive infrastructure provisions.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Property, plant and equipment is depreciated using the straight-line method over the following useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	20-50
Improvements	5-50
Equipment	5-20
Infrastructure (streets)	35-50

(continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Assets, Liabilities and Net Assets or Equity (Continued)

Compensated Absences

The County's employees earn vacation and sick leave, which may either be taken or accumulated, up to certain amounts, until paid upon resignation or retirement. All vacation and sick leave pay are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

The current policy for vacation pay is that vacation pay accrues as of the "annual" anniversary date of each employee. Vacation leave from 10 to 25 days per year may be earned, based on longevity. Sick leave accrues at 8 hours a month, or 12 days per year, up to a maximum paid benefit for entitlement of 30 days.

Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislations adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Assets

The governmental fund balance sheet includes a reconciliation between *fund balance – total governmental funds and net assets – governmental activities* as reported in the government-wide statement of net assets. One element of that reconciliation explains, “Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.” The details of this \$(3,732,691) difference are as follows:

Certificates of obligation	\$ 3,481,341
Accrued interest payable	10,831
Compensated absences	<u>240,519</u>
Net adjustment to increase <i>fund balance - total governmental funds</i> to arrive at <i>net assets - governmental activities</i>	<u>\$ 3,732,691</u>

Explanation of Certain Differences Between the Governmental Fund Statement of Revenue, Expenditures and Changes in Fund Balances and the Government-wide Statement of Activities

The governmental fund statement of revenue, expenditures and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental fund and changes in net assets of governmental activities as reported in the government-wide statement of activities. One element of that reconciliation explains, “Governmental funds report outlays for capital assets as expenditures because such outlays use current financial resources. In contrast, the Statement of Activities reports only a portion of the outlay as expense. The outlay is allocated over the assets’ estimated useful lives as depreciation expense for the period.” The details of this \$(825,107) difference are as follows:

Capital outlay	\$ 1,348,246
Depreciation expense	(2,035,679)
Deletion of capital assets	<u>(137,674)</u>
Net adjustment to decrease <i>net changes in fund balances - total governmental funds</i> to arrive at <i>changes in net assets of governmental activities</i>	<u>\$(825,107)</u>

Another element of that reconciliation states, “Government funds do not present revenues that are not available to pay current obligations. In contrast, such revenues are reported in the Statement of Activities when earned.” The details of this \$(105,109) difference are as follows:

Property taxes	\$ 2,481
Miscellaneous revenue	<u>(107,590)</u>
Net adjustment to increase <i>net changes in fund balances - total governmental funds</i> to arrive at <i>changes in net assets of governmental activities</i>	<u>\$(105,109)</u>

(continued)

2. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS
(Continued)

Explanation of Certain Differences Between the Governmental Fund Statement of Revenue, Expenditures and Changes in Fund Balances and the Government-wide Statement of Activities (Continued)

Another element of that reconciliation states, "Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds." The details of this \$(237,211) difference are as follows:

Compensated absences	\$(240,519)
Interest expense	<u>3,308</u>
Net adjustment to decrease <i>net changes in fund balances - total governmental funds</i> to arrive at <i>changes in net assets of governmental activities</i>	\$(<u>237,211</u>)

3. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budget Data

1. Budget Policy: The County of Orange annually adopts a budget for all revenue and expenditures as required by Texas law. All budget amounts presented in the accompanying financial statements have been adjusted for legally authorized revisions of the annual budgets during the year.

The County Judge is, by statute, the County Budget Officer and has the responsibility of preparing the annual budget. In April of each year, preparations are begun for departments' submittals of their budget requests for the following year. During June and July, Commissioners' Court conducts informal hearings with each department head to discuss his or her budget requests, during which time the County Auditor prepares an estimate for revenue resources and compiles the requested department expenditures.

A copy of the budget is filed with the Clerk of the County Court and is available for inspection by the public. Within seven days of the filing of the budget, and as near June 30 of the current year as possible, the Commissioners' Court conducts a public hearing on the County's budget.

The Court has the authority to make such changes in the budget as, in its judgment, the facts and the situation warrant, and the interest of the taxpayers' demand, provided the amounts budgeted for current expenditures from the various funds of the County shall not exceed the balances in these funds as of October 1, plus the anticipated revenue for the current year for which the budget is made, as estimated by the County Judge with the assistance of the County Auditor. Upon final approval of the budget by the Commissioners' Court, no expenditures of the funds of the County are made, except in substantive compliance with the budget.

(continued)

3. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

Budget Data (Continued)

Commissioners' Court may authorize the County Auditor to transfer an existing budget surplus during the year to any fund not otherwise legally obligated.

2. Encumbrances: Encumbrance accounting is a system whereby purchase orders, contracts and other commitments for the expenditures of funds are recorded in order to reserve that portion of the applicable available funds. Year-end encumbrances are not included with final annual expenditures, but instead are carried over as restrictions of the following year's expenditures to which they relate. Any goods ordered, but delivered after the fiscal year are recorded as an expense of the new fiscal year.
3. Budget Basis: The budget is adopted whereby certain designated-purpose fee revenue and expenditures are not budgeted by the Commissioners' Court. Also, according to Commissioners' Court policy, encumbered (i.e., committed, but unrealized) expenditures are combined with actual expenditures for purposes as budget-compliance measurements.

4. DETAILED NOTES ON ALL FUNDS

A. Cash and Investments

The Public Funds Investment Act (Government Code Chapter 22.56) contains specific provisions in the areas of investment practices, management reports, and establishment of appropriate policies. Among other things, it requires the County to adopt, implement, and publicize an investment policy. That policy must address the following areas: (1) safety of principal and liquidity; (2) portfolio diversification; (3) allowable investments; (4) acceptable risk levels; (5) expected rates of return; (6) maximum allowable stated maturity of portfolio investments; (7) maximum average dollar-weighted maturity based on the stated maturity date for the portfolio; (8) investment staff quality and capabilities; and (9) bid solicitation preferences for certificates of deposit. Statutes authorize the County to invest in (1) obligations of the U. S. Treasury, certain U. S. Agencies, and the State of Texas; (2) certificates of deposit; (3) certain municipal securities; (4) money market savings accounts; (5) repurchase agreements; (6) bankers acceptances; (7) Mutual Funds; (8) investment pools; (9) guaranteed investment contracts; and (10) common trust funds. The Act also requires the County to have independent auditors perform net procedures related to investment practices as provided by the Act. The County is in substantial compliance with the requirements of the Act and with local policies.

(continued)

4. DETAILED NOTES ON ALL FUNDS

A. Cash and Investments (Continued)

In compliance with the Public Funds Investment Act, the County has adopted a deposit and investment policy. That policy does address the following risks:

1. *Custodial Credit Risk – Deposits:* In the case of deposits, this is the risk that, in the event of bank failure, the County's deposits may not be returned to it. As of September 30, 2007, the County had a bank balance of \$20,800,375. Of this amount, \$20,500,375 was collateralized with securities held by the pledging financial institution and the remaining deposits were covered by FDIC insurance.
2. *Credit Risk:* It is the County's policy to limit investments to investment types with an investment quality rating no lower than AAA or AAA-m or an equivalent rating by at least one nationally recognized rating service or no lower than investment grade by at least one nationally recognized rating service with a weighted average maturity no greater than 90 days. The County's investments in TexPool are rated AAAM by Standard and Poor's Investors Service.
3. *Interest Rate Risk:* In accordance with the County's investment policy, the County manages its exposure to declines in fair value by limiting the weighted average maturity of its investment portfolio to 25 months or less, dependent on market conditions.
4. *Concentration of Credit Risk:* The County's investment policy states the maximum percentage allowed for each different investment that can be used to make up the portfolio.

The County's investments at September 30, 2007, are shown below:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Weighted Average Maturity (Days)</u>
Primary government:		
TexPool	\$ <u>1,529,893</u>	34
Total fair value	\$ <u>1,529,893</u>	

(continued)

4. DETAILED NOTES ON ALL FUNDS (Continued)

B. Receivables

Receivables as of year-end for the government's individual major funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	<u>General</u>	<u>Road and Bridge</u>	<u>Nonmajor Funds</u>	<u>Total</u>
Receivables:				
Sales taxes	\$ 625,965	\$ -	\$ -	\$ 625,965
Property taxes	1,673,711	46,342	79,338	1,799,391
Adjudicated fines	1,361,148	-	-	1,361,148
Other	40,502	-	-	40,502
Due from other governments	<u>203,282</u>	<u>14,847</u>	<u>78,025</u>	<u>296,154</u>
Gross receivables	3,904,608	61,189	157,363	4,123,160
Less: allowance for uncollectibles	<u>967,939</u>	<u>-</u>	<u>-</u>	<u>967,939</u>
Net total receivables	<u>\$ 2,936,669</u>	<u>\$ 61,189</u>	<u>\$ 157,363</u>	<u>\$ 3,155,221</u>

Governmental funds report deferred revenue in connection with receivables for revenue that is not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	<u>Unavailable</u>	<u>Unearned</u>	<u>Total</u>
General fund:			
Delinquent property taxes receivable	\$ 1,592,096	\$ -	\$ 1,592,096
Adjudicated fines	393,209	-	393,209
Grant revenues	<u>-</u>	<u>593,500</u>	<u>593,500</u>
Total general fund	<u>1,985,305</u>	<u>593,500</u>	<u>2,578,805</u>
Road and bridge fund:			
Delinquent property taxes receivable	43,727	-	43,727
Road maintenance payments	<u>-</u>	<u>90,000</u>	<u>90,000</u>
Total general fund	<u>43,727</u>	<u>90,000</u>	<u>133,727</u>
Nonmajor governmental funds:			
Delinquent property taxes receivable	<u>71,625</u>	<u>-</u>	<u>71,625</u>
Governmental funds	<u>\$ 2,100,657</u>	<u>\$ 683,500</u>	<u>\$ 2,784,157</u>

(continued)

4. DETAILED NOTES ON ALL FUNDS (Continued)

C. Capital Assets

Capital asset activity for the year ended September 30, 2007, was as follows:

	Beginning Balance	Increases	Decreases	Adjustments	Ending Balance
Government activities:					
Capital assets, not being depreciated:					
Land	\$ 1,438,146	\$ -	\$ -	\$ -	\$ 1,438,146
Total capital assets not being depreciated	<u>1,438,146</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,438,146</u>
Capital assets, being depreciated:					
Buildings and improvements	16,561,294	274,311	211,389	-	16,624,216
Furniture, fixtures and equipment	9,819,607	1,073,935	1,083,792	-	9,809,750
Infrastructure	-	-	-	27,286,354	27,286,354
Total capital assets being depreciated	<u>26,380,901</u>	<u>1,348,246</u>	<u>1,295,181</u>	<u>27,286,354</u>	<u>53,720,320</u>
Less accumulated depreciation:					
Buildings	5,916,490	413,019	115,764	-	6,213,745
Furniture, fixtures and equipment	6,559,545	852,226	1,041,743	95,509	6,465,537
Infrastructure	-	770,434	-	8,173,607	8,944,041
Total accumulated depreciation	<u>12,476,035</u>	<u>2,035,679</u>	<u>1,157,507</u>	<u>8,269,116</u>	<u>21,623,323</u>
Total capital assets, being depreciated, net	<u>13,904,866</u>	<u>(687,433)</u>	<u>137,674</u>	<u>19,017,238</u>	<u>32,096,997</u>
Governmental activities capital assets, net	\$ <u>15,343,012</u>	\$ <u>(687,433)</u>	\$ <u>137,674</u>	\$ <u>19,017,238</u>	\$ <u>33,535,143</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General administration	\$ 90,645
Public works	1,176,275
Legal	143,803
Social services	58,281
Public safety	<u>566,675</u>
Total depreciation expense - governmental activities	\$ <u>2,035,679</u>

(continued)

4. **DETAILED NOTES ON ALL FUNDS (Continued)**

D. Interfund Receivables, Payables and Transfers

The composition of interfund balances as of September 30, 2007, is as follows:

Due to/from other funds:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General fund	Nonmajor governmental	\$ 113,686
Road and bridge	General fund	1,197,695
Road and bridge	Nonmajor governmental	25,657
Nonmajor governmental	General fund	50,660
Total		<u>\$ 1,387,698</u>

All balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

E. Pension Plan Obligations

Plan Description

Orange County provides retirement, disability, and death benefits for all of its fulltime employees through a nontraditional defined benefit pension plan in the statewide Texas County and District Retirement System (TCDRS). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of 573 nontraditional defined benefit pension plans. TCDRS, in the aggregate, issues a comprehensive annual financial report (CAFR) on a calendar year basis. The CAFR is available upon written request from the TCDRS Board of Trustees at P. O. Box 2034, Austin, Texas 78768-2034.

The plan provisions are adopted by the governing body of the employer, within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service, with 20 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after 8 years of service, but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

(continued)

4. **DETAILED NOTES ON ALL FUNDS (Continued)**

F. Funding Policy

The employer has elected the annually determined contribution rate (ADCR) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually.

The employer contributed using the actuarially determined rate of 10.61% for the months of the accounting year in 2007, and 10.09% for the months of the accounting year in 2006.

The contribution rate payable by the employee members for calendar year 2007 is the rate of 7% as adopted by the governing body of the employer. The employee contribution rate and the employer contribution rate may be changed by the governing body of the employer within the options available in the TCDRS Act.

G. Funding Pension Cost

For the employer's accounting year ending September 30, 2007, the annual pension cost for the TCDRS plan for its employees was \$1,662,225 and the actual contributions were \$1,662,225.

The annual required contributions were actuarially determined as a percent of the covered payroll of the participating employees, and were in compliance with the GASB Statement No. 27 parameters based on the actuarial valuations as of December 31, 2004 and December 31, 2005, the basis for determining the contribution rates for calendar years 2006 and 2007. The December 31, 2006, actuarial valuation is the most recent valuation.

Schedule of Actuarial Liabilities and Funding Progress

Actuarial Valuation Date	12/31/04	12/31/05	12/31/06
Actuarial cost method	entry age	entry age	entry age
Amortization method	level percentage of payroll, open	level percentage of payroll, open	level percentage of payroll, closed
Amortization period in years	20	20	15
Asset valuation method	long-term appreciation with adjustment	long-term appreciation with adjustment	SAF: 10-yr smoothed value ESF: fund value
Actuarial Assumptions:			
Investment return	8.00%	8.00%	8.00%
Projected salary increases	5.5%	5.3%	5.3%
Inflation	3.5%	3.5%	3.5%
Cost-of-living adjustments	0.0%	0.0%	0.0%

(continued)

4. **DETAILED NOTES ON ALL FUNDS (Continued)**

G. Funding Pension Cost (Continued)

**Trend Information for the
Retirement Plan for the Employees of Orange County**

Accounting Year Ending	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
09/30/05	\$ 1,409,409	100%	\$ -
09/30/06	1,574,562	100%	-
09/30/07	1,662,225	100%	-

**Schedule of Funding Progress for the Retirement Plan
For the Employees of Orange County**

Year	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Annual Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
2004	\$ 36,607,238	\$ 43,322,362	\$ 6,715,124	84.50%	\$ 14,180,197	47.36%
2005	39,668,334	46,254,624	6,586,290	85.76%	15,018,117	43.86%
2006	44,164,993	49,221,577	5,056,584	89.73%	15,532,284	32.56%

H. Post Employment Benefit Disclosures

In addition to the pension benefits described in Note 4, the County provides postretirement health care benefits for retirees who meet all retirement eligibility requirements. Currently, 140 retirees meet those eligibility requirements. The County does not provide health care benefits for dependents of retirees. However, retirees have the option of purchasing dependent coverage through the County.

(continued)

4. **DETAILED NOTES ON ALL FUNDS (Continued)**

I. Restricted Assets

The reservations of fund balance in the General Fund are as follows:

Foster Care	\$ 227,378
Adult probation	282,913
Voter registration	7,010
South East Texas Auto Theft Task Force	62,209
Payroll	4,887
Law Library	88,764
District Attorney Drug Forfeiture	612,653
Hot Check Collection	1,451
DWI Audio	44,330
Contributions	14,055
District Clerk Records Management	42,143
Child Support Title IV-E	134,708
Federal Drug Seizure	170,544
District Attorney Federal Drug Seizure	26,319
Law Enforcement Training	22,754
Bail Bonds	55,754
County State Drug Seizure	92,273
Child Welfare Jury	20,546
County Clerk Records Management	236,552
Community Corrections	233,781
Constable Precinct #1 - Drug Seizure	66,318
Indigent Defense	168,484
Courthouse Security	532,227
Records Management	63,698
Treasury Forfeiture	358,055
Family Protection Fees	31,410
Veterans Donations	1,032
Justice of the Peace Technology	77,570
Probate Education	13,876
Stark Foundation Grant	9,000
Gambling and Child Porn Forfeiture	209,564
Total Restricted Assets	\$ <u>3,912,258</u>

(continued)

4. DETAILED NOTES ON ALL FUNDS (Continued)

J. Long-term Debt

The following is a summary of general long-term debt activity of Orange County, Texas for the year ended September 30, 2007:

	Date of Issue	Amount of Debt	Interest Rate	Balance 09/30/06	Additions	Deletions	Balance 09/30/07	Due Within One Year
Certificate of obligation	01/15/94	\$ 6,000,000	5.3%-4.25%	\$ 2,270,000	\$ -	\$ 350,000	\$ 1,920,000	\$ 375,000
Compensated absences				<u>1,561,341</u>	<u>1,335,457</u>	<u>1,094,938</u>	<u>1,801,860</u>	<u>450,465</u>
Total				<u>\$ 3,831,341</u>	<u>\$ 1,335,457</u>	<u>\$ 1,444,938</u>	<u>\$ 3,721,860</u>	<u>\$ 825,465</u>

	Certificates of Obligation
Balance, October 1, 2006	\$ 2,270,000
Debt retired this year	<u>350,000</u>
Balance, September 30, 2007	<u>\$ 1,920,000</u>

(Certificates due in increments from \$125,000 beginning in 1997 to \$450,000 in 2012, at an interest rate of 4.25% to 5.30%).

In August 1999, Orange County used \$1,194,433 of remaining Capital Projects Funds to establish an irrevocable trust fund with an escrow agent for the purpose of providing monies for the repayment of \$1,205,000 of the 1994 Certificates of Obligation upon their call dates. This transaction having met the requirements of a defeasance of \$1,205,000, that amount was removed from the County's general ledger.

The annual requirements to amortize all debt outstanding as of September 30, 2007, are as follows:

Year Ending September 30,	Certificates of Obligation	Interest	Total
2008	\$ 375,000	\$ 77,556	\$ 452,556
2009	400,000	58,563	458,563
2010	425,000	39,631	464,631
2011	450,000	21,038	471,038
2012	<u>270,000</u>	<u>5,738</u>	<u>275,738</u>
Totals	<u>\$ 1,920,000</u>	<u>\$ 202,526</u>	<u>\$ 2,122,526</u>

(continued)

4. DETAILED NOTES ON ALL FUNDS (Continued)

K. Risk Management

Various claims and lawsuits are pending against the County. The evaluation of the County management is that any liability to the County relating to such claims and lawsuits will not have a material impact on the County's financial position.

The County participates in numerous state and federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the County has not complied with the rules and regulations governing the grants, refunds of any money received may be required and the collectibility of any related receivable at September 30, 2007, may be impaired. In the opinion of the County, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying combined financial statements for such contingencies.

L. Commitments and Contingencies

Grants – The County has received Federal and State financial assistance in the form of grants and entitlements that are subject to review and audit by the grantor agencies. Such audits should result in requests for reimbursement by the grantor agencies for expenditures disallowed under terms and conditions specified in the grant agreements. In the opinion of County management, such allowances, if any, will not be significant to the County's financial position.

M. Prior Period Adjustment

In prior years, funds held for pending forfeitures were recorded in the funds as revenues and expended as cases were settled. These amounts should have been recorded as a liability until the cases were settled. Additionally, the current year includes the addition of infrastructure assets required to be presented by GASB 34. The net effect of these adjustments was a decrease to fund balance of \$505,664 and an increase to net assets of \$18,511,574.

**COMBINING AND INDIVIDUAL
FUND STATEMENTS AND SCHEDULES**

NONMAJOR GOVERNMENTAL FUNDS

Special Revenue Funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes. These funds are as follows:

Mosquito Control

Economic Development Corporation

Debt Service Funds are used to account for the accumulation of resources for and the payment of, general long-term debt principal and interest.

ORANGE COUNTY, TEXAS
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
SEPTEMBER 30, 2007

	<u>Mosquito Control</u>	<u>Economic Development Corporation</u>	<u>Debt Service</u>	<u>Total Governmental Funds</u>
ASSETS				
Investments	\$ -	\$ -	\$ 214,287	\$ 214,287
Due from other funds	50,660	-	-	50,660
Taxes receivable, net	40,612	-	38,726	79,338
Receivable from other governments	<u>78,025</u>	<u>-</u>	<u>-</u>	<u>78,025</u>
Total assets	\$ <u>169,297</u>	\$ <u>-</u>	\$ <u>253,013</u>	\$ <u>422,310</u>
LIABILITIES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$ 14,824	\$ -	\$ -	\$ 14,824
Due to other funds	78,025	11,918	49,400	139,343
Deferred revenue	<u>34,899</u>	<u>-</u>	<u>36,726</u>	<u>71,625</u>
Total liabilities	<u>127,748</u>	<u>11,918</u>	<u>86,126</u>	<u>225,792</u>
Fund balances:				
Reserved for:				
Debt service	-	-	166,887	166,887
Unreserved, reported in:				
Special revenue funds	<u>41,549</u>	<u>(11,918)</u>	<u>-</u>	<u>29,631</u>
Total fund balances	<u>41,549</u>	<u>(11,918)</u>	<u>166,887</u>	<u>196,518</u>
Total liabilities and fund balances	\$ <u>169,297</u>	\$ <u>-</u>	\$ <u>253,013</u>	\$ <u>422,310</u>

ORANGE COUNTY, TEXAS

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

NONMAJOR GOVERNMENTAL FUNDS

FOR THE YEAR ENDED SEPTEMBER 30, 2007

	<u>Mosquito Control</u>	<u>Economic Development Corporation</u>	<u>Debt Service</u>	<u>Total Other Governmental Funds</u>
REVENUES				
Property taxes	\$ 554,203	\$ -	\$ 450,929	\$ 1,005,132
Other governmental support	78,025	-	-	78,025
Interest	9,248	-	13,788	23,036
Other	-	144,688	-	144,688
Total revenues	<u>641,476</u>	<u>144,688</u>	<u>464,717</u>	<u>1,250,881</u>
EXPENDITURES				
Current:				
General government	-	143,778	-	143,778
Social services	606,089	-	-	606,089
Capital outlay	26,245	-	-	26,245
Debt service:				
Principal	-	-	350,000	350,000
Interest and other charges	-	-	95,284	95,284
Total expenditures	<u>632,334</u>	<u>143,778</u>	<u>445,284</u>	<u>1,221,396</u>
NET CHANGE IN FUND BALANCES	9,142	910	19,433	29,485
FUND BALANCES, BEGINNING	<u>32,407</u>	<u>(12,828)</u>	<u>147,454</u>	<u>167,033</u>
FUND BALANCES, ENDING	<u>\$ 41,549</u>	<u>\$ (11,918)</u>	<u>\$ 166,887</u>	<u>\$ 196,518</u>

FIDUCIARY FUNDS

District Attorney – This fund is used to account for restitution payable to victims and temporarily holds fees collected on felony hot checks.

Justices of the Peace – This fund is used to account for fees, fines and funds related to civil cases. Fees and fines are reportable to the County Treasurer, and a portion is disbursed by the Treasurer to the State.

County Clerk – This fund is used to account for all fees and fines collected by the County Clerk prior to remittance to the Treasurer and the State of Texas.

District Clerk – This fund is used to account for monies collected for court costs, fines and fees as agent for the County and the State of Texas.

Tax Assessor Collector – This fund is used to account for monies collected from property taxes.

Child Support – This fund is used to account for monies collected for beneficiaries.

Probation Officer – This fund is used to account for monies collected for probate purposes.

Sheriff – This fund is used to account for inmate funds in trust during incarceration, monies collected from commissary purchases, and fee collections by the Sheriff Department, which are reportable to the County Treasurer.

ORANGE COUNTY, TEXAS

FIDUCIARY FUND TYPE

COMBINING STATEMENT OF FIDUCIARY NET ASSETS

SEPTEMBER 30, 2007

	District Attorney	Justices of the Peace	County Clerk	District Clerk	Tax Assessor Collector	Child Support	Probation Officer	Sheriff	Total
ASSETS									
Cash	\$ 781	\$ 26,525	\$ 1,255,972	\$ 847,972	\$ -	\$ 1,356	\$ 173,627	\$ 111,217	\$ 2,417,450
Accounts receivable	-	-	-	-	901	-	-	-	901
Total assets	\$ 781	\$ 26,525	\$ 1,255,972	\$ 847,972	\$ 901	\$ 1,356	\$ 173,627	\$ 111,217	\$ 2,418,351
LIABILITIES									
Due to others	\$ 781	\$ 26,525	\$ 1,255,972	\$ 847,972	\$ 901	\$ 1,356	\$ 173,627	\$ 111,217	\$ 2,418,351
Total liabilities	\$ 781	\$ 26,525	\$ 1,255,972	\$ 847,972	\$ 901	\$ 1,356	\$ 173,627	\$ 111,217	\$ 2,418,351

SINGLE AUDIT

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS**

To the Honorable County Judge
and Commissioners' Court
Orange County, Texas

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Orange County, Texas (the "County") as of and for the year ended September 30, 2007, and have issued our report thereon dated June 27, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the County's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified a deficiency in internal control over financial reporting that we consider to be a significant deficiency.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs as Item 2007-1 and 2007-2 to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe Item 2007-1 and 2007-2 described above are material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

We noted certain matters that we reported to management of the County in a separate letter dated June 27, 2008.

The County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. We did not audit the County's responses, and accordingly, we express no opinion on them.

This report is intended solely for the information and use of management, the audit committee, others within the County, and federal and state awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Rattillo, Brown & Hill, L.L.P.

June 27, 2008

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE
WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM
AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE
WITH OMB CIRCULAR A-133**

To the Honorable County Judge
and Commissioners' Court
Orange County, Texas

Compliance

We have audited the compliance of Orange County, Texas (the "County") with the types of compliance requirements described in the *U. S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended September 30, 2007. The County's major federal programs are identified in the summary of auditors' results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal program is the responsibility of the County's management. Our responsibility is to express an opinion on the County's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments and Nonprofit Organizations*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above could have a direct and material effect on a major federal program occurred. An audit includes examining on a test basis, evidence about the County's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the County's compliance with those requirements.

As described in item 2007-3 in the accompanying Schedule of Findings and Questioned Costs, the County did not comply with requirements regarding subrecipient monitoring that are applicable to its Home Investment Partnership Program, Federal CFDA #14.239. Compliance with such requirements is necessary, in our opinion, for the County to comply with the program.

In our opinion, except for the noncompliance described in the preceding paragraph, the County complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended September 30, 2007. However, the results of our auditing procedures disclosed an instance of noncompliance with these requirements, which is required to be reported in accordance with OMB Circular A-133, and which is described in the accompanying Schedule of Findings and Questioned Costs as Item 2007-4.

Internal Control Over Compliance

The management of the County is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the County's internal control over compliance with the requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

Our consideration of internal control over compliance was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in the County's internal control that might be significant deficiencies or material weaknesses as defined below. However, as discussed below, we identified certain deficiencies in internal control over compliance that we consider to be material weaknesses.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control. We consider the deficiencies in internal control over compliance described in the accompanying Schedule of Findings and Questioned Costs as items 2007-3 and 2007-4 to be significant deficiencies.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control. Of the significant deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs, we consider Items 2007-3 and 2007-4 to be material weaknesses.

The County's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. We did not audit the County's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of management, others within the County, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Patillo, Brown & Hill, L.L.P.

June 27, 2008

ORANGE COUNTY, TEXAS

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

FOR THE YEAR ENDED SEPTEMBER 30, 2007

<u>Federal Grantor Agency/ Pass-through Agency</u>	<u>CFDA Number</u>	<u>Pass-through Grantor's Number</u>	<u>Disbursements/ Expenditures</u>	<u>Pass-through Expenditures</u>
<u>U. S. Department of Housing and Urban Development</u>				
Passed through Office of Rural Community Affairs:				
Community Development Block Grant	14.228	724589	\$ 1,490	\$ 1,490
Community Development Block Grant	14.228	DRS060065	417,010	417,010
Community Development Block Grant	14.228	725631	163,150	163,150
Total Passed through Office of Rural Community Affairs			581,650	581,650
Passed through Texas Department of Housing and Community Affairs:				
Home Investment Partnership Program	14.239	10000602	409,201	409,201
Total Passed through Texas Department of Housing and Community Affairs			409,201	409,201
Total U. S. Department of Housing and Urban Development			990,851	990,851
<u>U. S. Department of Justice</u>				
Direct program				
IRS Equitable Sharing Program	16.000	74-6001826	438,368	-
Edward Byrne Memorial Justice Assistance Grant	16.738	2005-DJ-BX-0099	16,323	-
Edward Byrne Memorial Justice Assistance Grant	16.738	2006-DJ-BX-0240	12,152	-
Total direct programs			466,843	-
Total U. S. Department of Justice			466,843	-
<u>U. S. Department of Transportation</u>				
Passed through Southeast Texas				
Regional Planning Commission:				
Transportation Services - Section 5311	20.509	RPT-0801 (20)	8,017	-
Transportation Services - Section 5311	20.509	RPT-0601 (20)	107,059	-
Total Passed through Southeast Texas Regional Planning Commission			115,076	-
Total U. S. Department of Transportation			115,076	-

(continued)

4-1-2011

ORANGE COUNTY, TEXAS

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (Continued) FOR THE YEAR ENDED SEPTEMBER 30, 2007

Federal Grantor Agency/ Pass-through Agency	CFDA Number	Pass-through Grantor's Number	Disbursements/ Expenditures	Pass-through Expenditures
<u>U. S. Elections Assistance Commission</u>				
Passed through Texas Secretary of State:				
General HAVA Compliance	90.401	78656	\$ 179,742	\$ -
Total Passed through Texas Secretary of State			179,742	-
Total U. S. Elections Assistance Commission			179,742	-
<u>U. S. Department of Health and Human Services</u>				
Passed through Texas Department of State Health Services:				
Infectious Diseases Surveillance and EPI Branch	93.283	2007-022464-001	78,025	-
OPHP/LPHS	93.991	7460018264 2007	44,091	-
Total Passed through Texas Department of State Health Services			122,116	-
Passed through Texas Juvenile Probation Commission:				
Foster Care - Title IV-E	93.658	TJPC-E-2007-181	149,409	-
Total Passed through Texas Juvenile Probation Commission			149,409	-
Total U. S. Department of Health and Human Services			271,525	-
<u>U. S. Department of Homeland Security</u>				
Passed through Texas Department of Public Safety				
Division of Emergency Management:				
Hazard Mitigation Grant - Hurricane Rita	97.039	FEMA 1606-DR	44,303	-
Homeland Security Grant Program	97.067	2005-GE-T5-4025	93,807	-
Homeland Security Grant Program	97.067	2006-GE-T6-0068	123,952	-
Emergency Management Performance Grant	97.067	06TX-EMPG-088	13,756	-
Total Passed through Texas Department of Public Safety Division of Emergency Management			275,818	-
Total U. S. Department of Homeland Security:			275,818	-
TOTAL FEDERAL AWARDS			\$ 2,299,855	\$ 990,851

ORANGE COUNTY, TEXAS

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

SEPTEMBER 30, 2007

1. GENERAL

The accompanying Schedule of Expenditures of Federal Awards presents the activity of all federal awards programs of Orange County, Texas. The County's reporting entity is defined in Note 1 to the County's financial statements. Federal awards received directly from federal agencies as well as federal awards passed through other government agencies are included on the schedule.

2. BASIS OF ACCOUNTING

The accompanying Schedule of Expenditures of Federal Awards is presented using the modified accrual basis of accounting, which is described in Note 1 to the County's financial statements.

ORANGE COUNTY, TEXAS
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
FOR THE YEAR ENDED SEPTEMBER 30, 2007

Summary of Auditors' Results

Type of report on financial statements	Unqualified
Internal control over financial reporting: Material weakness(es) identified?	Yes
Significant deficiencies identified that are not considered to be material weakness(es)?	None reported
Internal control over major programs: Material weakness(es) identified?	Yes
Significant deficiencies identified that are not considered to be material weakness(es)?	None reported
Noncompliance which is material to the basic financial statements	None
Type of report on compliance with major programs	Qualified
Findings and questioned costs for federal awards as defined in Section 501(a), OMB Circular A-133	Yes
Dollar threshold considered between Type A and Type B federal programs	\$300,000
Low risk auditee statement	The County was classified as a low-risk auditee in the context of OMB Circular A-133
Major federal programs	IRS Equitable Sharing Program, #16.000 Home Investment Partnership Program, #14.239

(continued)

ORANGE COUNTY, TEXAS

SCHEDULE OF FINDINGS AND QUESTIONED COSTS
(Continued)
FOR THE YEAR ENDED SEPTEMBER 30, 2007

**Findings Relating to the Financial Statements Which are Required to be
Reported in Accordance With Generally Accepted Auditing Standards**

Item 2007-1

<u>Condition:</u>	The County was not was not properly recording liabilities for items that were encumbered at year-end, received prior to year-end, but not paid for until after year-end.
<u>Effect:</u>	Accounts payable and expenditures were materially understated at year-end.
<u>Cause:</u>	County personnel were unaware that encumbrances were not reflected on the financial statements.
<u>Recommendation:</u>	The County needs to put controls in place that will ensure that all liabilities and expenditures are properly recorded on the County's financial statements.
<u>Management's Response:</u>	We will implement a new procedure at year-end to ensure items received before year-end are properly accounted for.

Item 2007-2

<u>Condition:</u>	Forfeiture funds and cash bond money are not being properly recorded as a liability while the funds are being held for other entities and individuals. Instead, these amounts were being recorded as revenues when collected and then being expensed when the amount payable to others was determined.
<u>Effect:</u>	Revenues and expenditures were being overstated and the liability for the funds held for others was understated at year-end.
<u>Cause:</u>	County personnel were unaware of the specific principles applicable to these transactions.
<u>Recommendation:</u>	The liability for the funds held for other individuals or entities should be reconciled to the cash held on a regular basis.
<u>Management's Response:</u>	All funds have been reconciled to cash. We will make every effort to code all revenues and expenditures to the proper line item.

(continued)

ORANGE COUNTY, TEXAS
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
(Continued)
FOR THE YEAR ENDED SEPTEMBER 30, 2007

Findings and Questioned Costs for Federal Awards

<u>Item 2007-3:</u>	Home Investment Partnership Program, Federal CFDA # 14.239
<u>Compliance Requirement:</u>	Subrecipient Monitoring
<u>Criteria:</u>	<p>According to OMB Circular A-133 a pass-through entity is responsible for the following:</p> <p><u>Award Identification</u> – At the time of the award, identifying to the subrecipient the Federal award information (e.g., CFDA title and number, award name, name of Federal agency) and applicable compliance requirements.</p> <p><u>During-the-Award Monitoring</u> – Monitoring the subrecipient's use of Federal awards through reporting, site visits, regular contact, or other means to provide reasonable assurance that the subrecipient administers Federal awards in compliance with laws, regulations, and the provisions of contracts or grant agreements and that performance goals are achieved.</p> <p><u>Subrecipient Audits</u> – (1) Ensuring that subrecipients expending \$500,000 or more in Federal awards as provided in OMB Circular A-133 have met the audit requirements of OMB Circular A-133 and that the required audits are completed within 9 months of the end of the subrecipient's audit period; (2) issuing a management decision on audit findings within 6 months after receipt of the subrecipient's audit report; and (3) ensuring that the subrecipient takes timely and appropriate corrective action on all audit findings. In cases of continued inability or unwillingness of a subrecipient to have the required audits, the pass-through entity shall take appropriate action using sanctions.</p> <p><u>Pass-through Entity Impact</u> – Evaluating the impact of subrecipient activities on the pass-through entity's ability to comply with applicable Federal regulations.</p>
<u>Condition:</u>	The County was unable to provide documentation that any subrecipient monitoring procedures were performed for this grant program.

(continued)

ORANGE COUNTY, TEXAS
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
(Continued)
FOR THE YEAR ENDED SEPTEMBER 30, 2007

Effect: The cost is subject to disallowance and is, therefore, considered a questioned cost.

Cause: County personnel were unaware that subrecipient monitoring procedures were applicable to this program.

Recommendation: Management should emphasize the importance of being knowledgeable about the compliance requirements presented in OMB Circular A-133 and ensure that procedures are in place to address compliance requirements applicable to the grant funding that is received.

Management's Response: We will make every effort to comply with the requirements.

Item 2007-4: All major programs

Compliance Requirement: Suspension and debarment

Criteria: Recipients of federal and state awards are prohibited from contracting with or making subawards under covered transactions to parties that are suspended or debarred. The County should have control procedures in place to verify that each entity it contracts with under covered transactions or makes subawards to is not suspended or debarred or otherwise excluded. This verification may be accomplished by checking the *Excluded Parties List System (EPLS)* maintained by the General Services Administration (GSA), collecting a certification from the entity, or adding a clause or condition to the covered transaction with that entity.

Statement of Condition: We identified certain instances in which no documentation could be provided by the County for the verification of subrecipient or vendor suspension or debarment status.

Effect: The County does not have controls in place to prevent it from contracting with or making subawards to parties that are suspended or debarred.

(continued)

ORANGE COUNTY, TEXAS

SCHEDULE OF FINDINGS AND QUESTIONED COSTS
(Continued)
FOR THE YEAR ENDED SEPTEMBER 30, 2007

Recommendation:

Implement a policy to verify that each entity it contracts with or makes subawards to is not suspended or debarred or otherwise excluded. This verification may be accomplished by checking the Excluded Parties List System (EPLS) maintained by the General Services Administration (GSA), collecting a certification from the entity, or adding a clause or condition to the covered transaction with that entity. Additionally, management or representatives of management should periodically conduct independent reviews of procurements and contracting activities to determine whether policies and procedures are being followed as intended.

Management's Response:

The County is presently working on a policy to verify that each vendor is not suspended or debarred.